

between the national government and the States, or on the distribution of power and responsibilities among the various levels of government. We have analyzed this rule under that Order and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in Executive Order 13132.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. If you believe this rule has implications for federalism or Indian tribes, please call or email the person listed in the **FOR FURTHER INFORMATION CONTACT** section above.

#### *E. Unfunded Mandates Reform Act*

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 (adjusted for inflation) or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

#### *F. Environment*

We have analyzed this rule under Department of Homeland Security Directive 023–01 and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment. This rule involves a temporary safety zone that will prohibit entry within a 100-yard radius of the vessel, M/V ZHEN HUA 28, during the vessel's transit, mooring and anchoring in the Sector Charleston COTP Zone. It is categorically excluded from further review under paragraph L60(a) in Table 3–1 of U.S. Coast Guard Environmental Planning Implementing Procedures. A Record of Environmental Consideration supporting this determination is available in the docket where indicated under **ADDRESSES**.

#### *G. Protest Activities*

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to call or email the person listed in the **FOR FURTHER INFORMATION CONTACT** section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places or vessels.

#### **List of Subjects in 33 CFR Part 165**

Marine Safety, Navigation (water), Reporting and recordkeeping requirements, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

#### **PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS**

- 1. The authority citation for part 165 continues to read as follows:

**Authority:** 46 U.S.C. 70034, 70051; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 0170.1.

- 2. Add § 165.T07–0741 to read as follows:

#### **§ 165.T07–0741 Safety Zone; Wando Terminal Crane Movement; Charleston, SC.**

(a) *Regulated area.* The following regulated area is a moving safety zone: All waters of the Charleston Harbor, Cooper River, and Wando River in Charleston, SC within a 100-yard radius around the outer most points of the M/V ZHEN HUA 28 while the vessel is underway, moored or anchored.

(b) *Definition.* As used in this section, “designated representative” means Coast Guard Patrol Commanders, including Coast Guard coxswains, petty officers, and other officers operating Coast Guard vessels, and Federal, state, and local officers designated by or assisting the COTP Charleston in the enforcement of the regulated areas.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part, you may not enter the safety zone described in paragraph (a) of this section unless authorized by the COTP or the COTP's designated representative.

(2) To seek permission to enter the safety zone, contact the COTP or the COTP's designated representative by telephone at (843) 740–7050 or on VHF–FM radio channel 16. Those in the safety zone must comply with all lawful orders or directions given to them by the COTP or the COTP's designated representative.

(3) The Coast Guard will provide notice of the regulated area by Marine Safety Information Bulletin, Local Notice to Mariners, Broadcast Notice to

Mariners, and on-scene designated representatives.

(d) *Enforcement periods.* This section is effective beginning upon the arrival of the vessel ZHEN HUA 28 in the Charleston Harbor on October 16, 2019, through October 28, 2019. This rule will be enforced while M/V ZHEN HUA 28 is underway, moored, or anchored in the Sector Charleston Captain of the Port Zone.

Dated: October 10, 2019.

**J.W. Reed,**

*Captain, U.S. Coast Guard, Captain of the Port Charleston.*

[FR Doc. 2019–22566 Filed 10–16–19; 8:45 am]

**BILLING CODE 9110–04–P**

#### **POSTAL SERVICE**

#### **39 CFR Part 111**

#### **Domestic Competitive Products Pricing and Mailing Standards Changes**

**AGENCY:** Postal Service™.

**ACTION:** Final rule.

**SUMMARY:** The Postal Service is amending *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM®), to reflect changes to prices and mailing standards for competitive products.

**DATES:** *Effective Date:* January 26, 2020.

**FOR FURTHER INFORMATION CONTACT:** Tom Foti at (202) 268–2931 or Garry Rodriguez at (202) 268–7281.

**SUPPLEMENTARY INFORMATION:** This final rule describes new prices and product features for competitive products, by class of mail, established by the Governors of the United States Postal Service®. New prices are available under Docket Number CP2020–5 on the Postal Regulatory Commission PRC website at <http://www.prc.gov>, and on the Postal Explorer® website at <http://pe.usps.com>.

The Postal Service will revise *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), to reflect changes to prices and mailing standards for the following competitive products:

- Priority Mail Express®.
- Priority Mail®.
- First-Class Package Service®.
- Parcel Select®.
- USPS Retail Ground®.
- Extra Services.
- Return Services.
- Mailer Services.
- Recipient Services.
- Other.

Competitive product prices and changes are identified by product as follows:

### **Priority Mail Express**

#### *Prices*

Overall, Priority Mail Express prices will increase 3.5 percent. Priority Mail Express will continue to offer zoned and Flat Rate Retail, Commercial Base®, and Commercial Plus® pricing.

Retail prices will increase an average of 3.8 percent. The Flat Rate Envelope price will increase to \$26.35, the Legal Flat Rate Envelope will increase to \$26.50, and the Padded Flat Rate Envelope will increase to \$26.95.

Commercial Plus prices were matched to the Commercial Base prices in the 2016 price change and will continue to be matched in 2020. Commercial Base and Commercial Plus prices will increase an average of 2.2 percent.

### **Priority Mail**

#### *Prices*

Overall, Priority Mail prices will increase 4.1 percent. Priority Mail will continue to offer zoned and Flat Rate Retail, Commercial Base, and Commercial Plus pricing.

Retail prices will increase an average of 4.9 percent. The Flat Rate Envelope price will increase to \$7.75, the Legal Flat Rate Envelope will increase to \$8.05, and the Padded Flat Rate Envelope will increase to \$8.40. The Small Flat Rate Box price will increase to \$8.30 and the Medium Flat Rate Boxes will increase to \$15.05. The Large Flat Rate Box will increase to \$21.10 and the APO/FPO/DPO Large Flat Rate Box will increase to \$19.60.

Commercial Base prices offer lower prices to customers who use authorized postage payment methods. Commercial Base prices will increase an average of 2.8 percent.

The Commercial Plus price category offers price incentives to large volume customers who have a customer commitment agreement with USPS®. Commercial Plus prices as a whole will increase 3.0 percent.

### **First-Class Package Service**

#### *Prices*

Overall, First-Class Package Service—Retail prices will increase 3.9 percent.

Overall, First-Class Package Service—Commercial prices will increase 2.2 percent.

### **Parcel Select**

#### *Prices*

The prices for Parcel Select Destination Entry increase an average of

2.5 percent. Parcel Select Ground prices will increase an average of 3.9 percent. The prices for Parcel Select Lightweight® will increase an average of 4.2 percent.

### **USPS Retail Ground**

Overall, USPS Retail Ground prices will increase an average of 3.9 percent.

#### *Dimensional Weight Pricing*

The Postal Service is implementing Dimensional Weight (DIM) pricing for USPS Retail Ground parcels. Postage for USPS Retail Ground parcels addressed for delivery to Zones 1 through 9 and exceeding 1 cubic foot (1,728 cubic inches) will be based on the actual weight or the dimensional weight, whichever is greater.

USPS Retail Ground DIM weight pricing will be calculated using one of two formulas, rectangular or nonrectangular, with a DIM divisor of 166.

USPS Retail Ground—Limited Overland Route pricing will not be subject to DIM pricing.

#### *Balloon Pricing*

As a result of the implementation of DIM pricing for USPS Retail Ground parcels in zones 1 through 9, the Postal Service will eliminate balloon pricing.

USPS Retail Ground—Limited Overland Route pricing will continue to be subject to balloon pricing.

### **Extra Services**

#### *Adult Signature Service*

Adult Signature Required and Adult Signature Restricted Delivery service prices are increasing 3.9 percent. The price for Adult Signature Required will increase to \$6.65 and Adult Signature Restricted Delivery will increase to \$6.90.

### **Return Services**

#### *Parcel Return Service*

Overall, Parcel Return Service prices will increase an average of 4.9 percent.

Return Sectional Center Facility (RSCF) prices will increase an average of 4.9 percent and Return Delivery Unit (RDU) prices will increase an average of 4.9 percent.

### **Mailer Services**

#### *Pickup on Demand Service*

The Pickup on Demand® service fee will increase 4.3 percent to \$24.00.

#### *Premium Data Retention and Retrieval Services*

The Postal Service is introducing “Premium Data Retention and Retrieval” service. Premium Data

Retention and Retrieval service allows a customer to request that the Postal Service retain: (1) Scan data or (2) scan and signature data for the customer’s packages beyond the Postal Service’s standard data retention period, for up to ten years. Premium Data Retention service is available for packages shipped via Priority Mail Express, Priority Mail, First-Class Package Service, Parcel Select, and packages with Adult Signature Services. For Scan and Signature Retention on products other than Priority Mail Express, the customer must have purchased an underlying signature service, such as Signature Confirmation™ service. Customers can request Premium Data Retention and Retrieval service online at USPS.com or through a Shipping Services File.

### **Recipient Services**

#### *Post Office Box Service*

The competitive Post Office Box™ service prices will increase an average of 10.4 percent within the existing price ranges.

#### *Premium Forwarding Service*

Premium Forwarding Service® (PFS®) prices will increase between 0.9 and 5.3 percent depending on the specific price element. The enrollment fee paid at the retail counter for PFS-Residential will increase to \$21.90 and the PFS-Residential, PFS-Commercial, and PFS-Local enrollment fee paid online will increase to \$20.10 per application. The price of the weekly shipment charge for PFS-Residential and per container charge for PFS-Local will increase to \$21.90.

#### *USPS Package Intercept*

The USPS Package Intercept® fee will increase 3.9 percent to \$14.65.

### **Other**

#### *Address Enhancement Service*

Address Enhancement Service competitive product prices will increase between 0.4 and 3.8 percent.

#### *Small Parcel Forwarding Fee*

The small parcel forwarding fee, an optional service first offered in January 2019, will increase 4.9 percent to \$4.75.

#### *eVS Unmanifested Fee*

The Postal Service is introducing an “eVS Unmanifested” fee to discourage unmanifested eVS eligible pieces, reduce occurrences of lower postage assessments, and offset additional reconciliation, manual processes, and operational costs. The fee will apply to Priority Mail Express, Priority Mail,

First-Class Package Service, and Parcel Select, commercial pieces.

## Resources

The Postal Service provides additional resources to assist customers with this price change for competitive products. These tools include price lists, downloadable price files, and **Federal Register** Notices, which may be found on the Postal Explorer® website at <http://pe.usps.com>.

The Postal Service adopts the following changes to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), incorporated by reference in the *Code of Federal Regulations*. See 39 CFR 111.1.

## List of Subjects in 39 CFR Part 111

Administrative practice and procedure, Postal Service.

Accordingly, 39 CFR part 111 is amended as follows:

## PART 111—[AMENDED]

- 1. The authority citation for 39 CFR part 111 continues to read as follows:

**Authority:** 5 U.S.C. 552(a); 13 U.S.C. 301–307; 18 U.S.C. 1692–1737; 39 U.S.C. 101, 401, 403, 404, 414, 416, 3001–3011, 3201–3219, 3403–3406, 3621, 3622, 3626, 3632, 3633, and 5001.

- 2. Revise *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) as follows:

## *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM)

\* \* \* \* \*

## 100 Retail Mail Letters, Cards, Flats, and Parcels

\* \* \* \* \*

## 150 Retail Mail USPS Retail Ground

## 153 Prices and Eligibility

## 1.0 Prices and Fees

## 1.1 Price Eligibility

USPS Retail Ground prices are calculated based on the zone to which the parcel is addressed and the weight of the parcel. USPS Retail Ground prices are available as follows:

\* \* \* \* \*

[Revise the text of item d to read as follows:]

d. USPS Retail Ground—Limited Overland Routes parcels that weigh less than 20 pounds but measure more than 84 inches (but not more than 108 inches) in combined length and girth are charged the applicable price for a 20-pound parcel (balloon price).

\* \* \* \* \*

[Add new section 1.4, *Dimensional Weight Price for Low-Density Parcels to Zones 1–9*, to read as follows:]

## 1.4 Dimensional Weight Price for Low-Density Parcels to Zones 1–9

Except for USPS Retail Ground—Limited Overland Routes parcels under 1.3, postage for parcels addressed for delivery to Zones 1–9 and exceeding 1 cubic foot (1,728 cubic inches) is based on the actual weight or the dimensional weight (as calculated in 1.4.1 or 1.4.2), whichever is greater.

## 1.4.1 Determining Dimensional Weight for Rectangular Parcels

Follow these steps to determine the dimensional weight for a rectangular parcel:

a. Measure the length, width, and height in inches. Round off (see 604.7.0) each measurement to the nearest whole inch.

b. Multiply the length by the width by the height.

c. If the result exceeds 1,728 cubic inches, divide the result by 166 and round up (see 604.7.0) to the next whole number to determine the dimensional weight in pounds.

d. If the dimensional weight exceeds 70 pounds, the customer pays the 70-pound price.

## 1.4.2 Determining Dimensional Weight for Nonrectangular Parcels

Follow these steps to determine the dimensional weight for a nonrectangular parcel:

a. Measure the length, width, and height in inches at their extreme dimensions. Round off (see 604.7.0) each measurement to the nearest whole inch.

b. Multiply the length by the width by the height.

c. Multiply the result by an adjustment factor of 0.785.

d. If the final result exceeds 1,728 cubic inches, divide the result by 166 and round up (see 604.7.0) to the next whole number to determine the dimensional weight in pounds.

e. If the dimensional weight exceeds 70 pounds, the customer pays the 70-pound price.

\* \* \* \* \*

## 200 Commercial Mail Letters, Flats, and Parcels

\* \* \* \* \*

## 210 Commercial Mail Priority Mail Express

## 213 Prices and Eligibility

## 1.0 Prices and Fees

\* \* \* \* \*

[Add new section 1.9, *eVS Unmanifested Fee*, to read as follows:]

## 1.9 eVS Unmanifested Fee

Eligible eVS Priority Mail Express pieces omitted from the eVS manifest are subject to the eVS Unmanifested fee (see Notice 123—Price List), unless the piece is subject to the IMpb noncompliance fee under 3.2.

\* \* \* \* \*

## 220 Priority Mail

## 213 Prices and Eligibility

## 1.0 Prices and Fees

\* \* \* \* \*

[Add new section 1.11, *eVS Unmanifested Fee*, to read as follows:]

## 1.11 eVS Unmanifested Fee

Eligible eVS Priority Mail pieces omitted from the eVS manifest are subject to the eVS Unmanifested piece fee (see Notice 123—Price List), unless the piece is subject to the IMpb noncompliance fee under 3.2.

\* \* \* \* \*

## 250 Parcel Select

## 253 Prices and Eligibility

## 1.0 Prices and Fees

\* \* \* \* \*

[Add new section 1.5, *eVS Unmanifested Fee*, to read as follows:]

## 1.5 eVS Unmanifested Fee

Eligible eVS Parcel Select pieces omitted from the eVS manifest are subject to the eVS Unmanifested fee (see Notice 123—Price List), unless the piece is subject to the IMpb noncompliance fee under 3.3.

\* \* \* \* \*

## 280 Commercial Mail First-Class Package Service—Commercial

## 283 Prices and Eligibility

## 1.0 Prices and Fees

\* \* \* \* \*

[Add new section 1.4, *eVS Unmanifested Piece Fee*, to read as follows:]

## 1.4 eVS Unmanifested Fee

Eligible eVS First-Class Package Service-Commercial pieces omitted from the eVS manifest are subject to the eVS Unmanifested fee (see Notice 123—Price List), unless the piece is subject to the IMpb noncompliance fee under 3.4.

\* \* \* \* \*

## 500 Additional Mailing Services

\* \* \* \* \*

## 507 Mailer Services

\* \* \* \* \*

[Add new section 11.0, Premium Data Retention and Retrieval Service, to read as follows:]

### 11.0 Premium Data Retention and Retrieval Service

Premium Data Retention and Retrieval service allows a customer to request that the Postal Service retain: (1) Scan data or (2) scan and signature data for the customer's packages beyond the Postal Service's standard data retention period, for up to ten years. Premium Data Retention and Retrieval service is available for commercial packages shipped via Priority Mail Express, Priority Mail, First-Class Package Service, Parcel Select, and commercial packages with Adult Signature Services. For Scan and Signature Retention on products other than Priority Mail Express, the customer must have purchased an underlying signature service, such as Signature Confirmation service (see Notice 123—Price List). Customers can request Premium Data Retention and Retrieval service online at USPS.com or through a Shipping Services File.

\* \* \* \* \*

### Notice 123 (Price List)

[Revise competitive prices as applicable.]

\* \* \* \* \*

### Quick Service Guides (QSGs)

[Revise Quick Service Guides as applicable.]

\* \* \* \* \*

We will publish an appropriate amendment to 39 CFR part 111 to reflect these changes.

**Joshua J. Hofer,**  
Attorney, Federal Compliance.

[FR Doc. 2019-22640 Filed 10-16-19; 8:45 am]

BILLING CODE 7710-12-P

## DEPARTMENT OF COMMERCE

### National Oceanic and Atmospheric Administration

#### 50 CFR Part 635

[Docket No. 180117042-8884-02]

RIN 0648-XT026

### Atlantic Highly Migratory Species; Atlantic Bluefin Tuna Fisheries

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Temporary rule; closure.

**SUMMARY:** NMFS closes the Atlantic bluefin tuna (BFT) General category fishery for the October through November subquota period until the General category reopens on December 1, 2019. The intent of this closure is to prevent overharvest of the adjusted October through November subquota.

**DATES:** Effective 11:30 p.m., local time, October 13, 2019, through November 30, 2019.

#### FOR FURTHER INFORMATION CONTACT:

Sarah McLaughlin or Nicholas Velseboer, 978-281-9260, or Larry Redd, 301-427-8503.

#### SUPPLEMENTARY INFORMATION:

Regulations implemented under the authority of the Atlantic Tunas Convention Act (ATCA; 16 U.S.C. 971 *et seq.*) and the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act; 16 U.S.C. 1801 *et seq.*) governing the harvest of BFT by persons and vessels subject to U.S. jurisdiction are found at 50 CFR part 635. Section 635.27 subdivides the U.S. BFT quota recommended by the International Commission for the Conservation of Atlantic Tunas (ICCAT) among the various domestic fishing categories, per the allocations established in the 2006 Consolidated Highly Migratory Species Fishery Management Plan (2006 Consolidated HMS FMP) (71 FR 58058, October 2, 2006) and amendments.

NMFS is required, under regulations at § 635.28(a)(1), to file a closure notice for publication with the Office of the Federal Register when a BFT quota (or subquota) is reached or is projected to be reached. On and after the effective date and time of such notification, for the remainder of the fishing year or for a specified period as indicated in the notification, retaining, possessing, or landing BFT under that quota category is prohibited until the opening of the subsequent quota period or until such date as specified in the notice.

The current baseline General category quota is 555.7 mt. See § 635.27(a). Each of the General category time periods (January, June through August, September, October through November, and December) is allocated a "subquota" or portion of the annual General category quota. The baseline subquotas for each time period are as follows: 29.5 mt for January; 277.9 mt for June through August; 147.3 mt for September; 72.2 mt for October through November; and 28.9 mt for December. Any unused General category quota rolls forward within the fishing year, which coincides with the calendar year, from one time period to the next, and is available for use in subsequent time

periods. To date for 2019, NMFS has taken seven actions that resulted in adjustments to the Reserve category, leaving 65.3 mt of quota currently available (84 FR 3724, February 13, 2019; 84 FR 6701, February 28, 2019; 84 FR 35340, July 23, 2019; 84 FR 47440, September 10, 2019; 84 FR 48566, September 16, 2019; and 84 FR 52806, October 3, 2019).

### Closure of the October Through November 2019 General Category Fishery

NMFS previously adjusted the subquota for the October through November time period to 172.2 mt (84 FR 52806, October 3, 2019). Based on the best available bluefin tuna General category landings information (*i.e.*, 147.5 mt landed as of October 10, 2019) as well as average catch rates and anticipated fishing conditions, NMFS projects that the adjusted General category October through November subquota will be reached by October 13, 2019, and that the fishery should be closed. Through this action, we are closing the General category bluefin tuna fishery effective 11:30 p.m., October 13, 2019, through November 30, 2019. Therefore, retaining, possessing, or landing large medium or giant BFT by persons aboard vessels permitted in the Atlantic tunas General and HMS Charter/Headboat categories must cease at 11:30 p.m. local time on October 13, 2019. The General category will reopen automatically on December 1, 2019, for the December 2019 subquota period. This action applies to those vessels permitted in the General category, as well as to those HMS Charter/Headboat permitted vessels with a commercial sale endorsement when fishing commercially for BFT. For information regarding the HMS Charter/Headboat commercial sale endorsement, see 82 FR 57543, December 6, 2017. The intent of this closure is to prevent overharvest of the available General category October through November BFT subquota.

Fishermen may catch and release (or tag and release) BFT of all sizes, subject to the requirements of the catch-and-release and tag-and-release programs at § 635.26. All BFT that are released must be handled in a manner that will maximize their survival, and without removing the fish from the water, consistent with requirements at § 635.21(a)(1). For additional information on safe handling, see the "Careful Catch and Release" brochure available at [www.nmfs.noaa.gov/sfa/hms/](http://www.nmfs.noaa.gov/sfa/hms/).

Although NMFS previously adjusted the quota for the December 2019 subquota period to 9.4 mt in an inseason