

The Applicant proposes to apply buprofezin at a maximum rate of 2.0 lbs. active ingredient (a.i.) per acre with a maximum of one application per crop season on up to 100,000 acres of citrus. Therefore, use under this exemption could potentially amount to a maximum total of 200,000 lbs. of a.i., buprofezin.

This notice does not constitute a decision by EPA on the application itself. The regulations governing section 18 require publication of a notice of receipt in the **Federal Register** for an application for a specific exemption proposing the use of a new (unregistered) chemical. Such notice provides for opportunity for public comment on the application.

The official record for this notice, as well as the public version, has been established under docket number (OPP-181068) (including comments and data submitted electronically as described below). A public version of this record, including printed, paper versions of electronic comments, which does not include any information claimed as CBI is available for inspection from 8:30 a.m. to 4 p.m., Monday through Friday, excluding legal holidays. The official record is the paper record maintained at the address in "ADDRESSES" at the beginning of this document.

Electronic comments can be sent directly to EPA at: opp-docket@epamail.epa.gov.

Electronic comments must be submitted as an ASCII file avoiding the use of special characters and any form of encryption. Comments and data will also be accepted on disks in WordPerfect 5.1/6.1 or ASCII file format. All comments and data in electronic form must be identified by the docket number (OPP-181068). Electronic comments on this notice may be filed online at many Federal Depository Libraries.

The Agency, accordingly, will review and consider all comments received during the comment period in determining whether to issue the emergency exemption requested by the California Department of Pesticide Regulation.

#### List of Subjects

Environmental protection, Pesticides and pests, Emergency exemptions.

Dated: February 26, 1999

#### Peter Caulkins,

Acting Director, Registration Division, Office of Pesticide Programs.

[FR Doc. 99-5820 Filed 3-9-99; 8:45 am]

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## ENVIRONMENTAL PROTECTION AGENCY

[FRL-6304-6]

### Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990-1997

AGENCY: Environmental Protection Agency (EPA).

ACTION: Notice of document availability and request for comments.

**SUMMARY:** The Draft Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990-1997 is available for public review. Annual U.S. emissions for the period of time from 1990-1997 are summarized and presented by source category and sector. The inventory contains estimates of CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, HFCs, PFCs, and SF<sub>6</sub> emissions, as well as estimated emissions of VOCs, NO<sub>x</sub>, CO, and HFCs. The approach used to estimate emissions for the greenhouse gases was adapted from the methodologies recommended by the Intergovernmental Panel on Climate Change. The U.S. Greenhouse Gas Inventory is being prepared to provide a basis for the ongoing development of a comprehensive and accurate system to identify and quantify emissions and sinks of greenhouse gases in the U.S. It will serve as part of the U.S. submission to the Secretariat of the Framework Convention on Climate Change and to contribute to the updates to the U.S. Climate Action Report. To ensure your comments are considered for the final version of this document, please submit your comments prior to April 9, 1999. However, comments received after that date will still be welcomed and will be considered for the next edition of this report.

**DATES:** Comments are requested by April 9, 1999.

**ADDRESSES:** You may electronically download the document referenced above on the US EPA's homepage at <http://www.epa.gov/globalwarming/inventory>. For those without access to EPA's homepage, please send requests for a copy of the document to: Environmental Protection Agency, Climate Policy and Programs Division (2175), 401 M Street, SW, Washington, DC 20460, Fax: (202) 260-6405.

**FOR FURTHER INFORMATION CONTACT:** Mr. Wiley Barbour, Environmental Protection Agency, Office of Policy, Climate Policy and Programs Division, (202) 260-6972.

**SUPPLEMENTARY INFORMATION:** You may view and download the document referenced above on the US EPA's homepage at [www.epa.gov/globalwarming/inventory](http://www.epa.gov/globalwarming/inventory). If you wish to

send an email with your comments you may sent the email to [barbour.wiley@epamail.epa.gov](mailto:barbour.wiley@epamail.epa.gov).

Dated: February 16, 1999.

David Gardiner,

Assistant Administrator, Office of Policy.

[FR Doc. 99-5826 Filed 3-9-99; 8:45 am]

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## ENVIRONMENTAL PROTECTION AGENCY

[FRL-6308-8]

### Notice of Availability: Y2K Enforcement Policy

AGENCY: Environmental Protection Agency.

ACTION: Notice of Availability: Y2K Enforcement Policy.

**SUMMARY:** On November 30, 1998, EPA issued an enforcement policy designed to encourage prompt testing of computer-related equipment to ensure that environmental compliance is not impaired by the Y2K computer bug. Under the policy (published on the Internet at [www.epa.gov/year2000](http://www.epa.gov/year2000)), EPA stated its intent to waive 100% of the civil penalties that might otherwise apply, and to recommend against criminal prosecution, for environmental violations caused during specific tests that are designed to identify and eliminate Y2K-related malfunctions. The policy also stated that the civil penalty waiver and recommendation against criminal prosecution are limited to testing-related violations disclosed to EPA by February 1, 2000, and are subject to certain conditions, such as the need to design and conduct the tests well in advance of the dates in question, the need to conduct the tests for the shortest possible period of time necessary, the need to correct any testing-related violations immediately, and other conditions to ensure that protection of human health and the environment is not compromised. Today's notice publishes the entire policy for the first time in the **Federal Register**, to increase public awareness of this incentive to test computer-related systems and to incorporate several minor revisions aimed at clarifying the policy in response to public comment. The policy published today contains no major changes to the eligibility criteria announced on November 30, 1998.

**ADDRESSES:** Additional copies of the policy can be obtained on the Internet at [www.epa.gov/year2000](http://www.epa.gov/year2000), and through EPA's Enforcement and Compliance Docket Information Center (ECDIC), 1200 Pennsylvania Ave., N.W., Room

4033, Washington, D.C. 20004. Copies of any case settlements resolved pursuant to the policy and a summary of responses to public comments may be obtained from the ECDIC, by calling 202-564-2614 or 202-564-2119, or by sending a request via FAX to 202-501-1011 or an e-mail message to [docket.oeca@epamail.epa.gov](mailto:docket.oeca@epamail.epa.gov).

**FOR FURTHER INFORMATION CONTACT:** Any general comments on this policy may be directed to Gary A. Jones, Office of Regulatory Enforcement, at 202-564-4002 (202-564-0011 FAX) ([jonesi.gary@epa.gov](mailto:jonesi.gary@epa.gov)). Individual facility-specific concerns also may be directed to the EPA regional offices listed at the end of this notice.

**SUPPLEMENTARY INFORMATION:**

**Background**

The Y2K issue arises because a number of computerized functions require recognition of a specific year, day, and time, but many computers and computerized equipment recognize only the last two digits of a year's date (i.e., 1998 is 98; 2000 is 00). Therefore, when the calendar changes to the year 2000, computers and equipment with embedded computer chips may have difficulty interpreting the correct date. They may interpret the year to be 1900 or some other year. As a result, some computers and equipment containing embedded computer chips could become permanently unable to function properly. Others may continue to operate, but erroneously, while others simply may stop and need to be restarted. Some may create data that look correct, but in reality contain errors, and some may continue to operate correctly. In addition, some technical experts warn that certain computer-related systems may have trouble functioning properly on more than a dozen other dates arising over the next two years (see [www.epa.gov/year2000/append1.htm](http://www.epa.gov/year2000/append1.htm) for a listing of such dates). For example, as to September 9, 1999, the digital representation of that date, 9/9/99 ("four 9s"), may be interpreted as the end of a file or infinity, and, thus, may have unintended consequences. This policy encompasses concerns over computer-related testing problems that may arise as a result of any of the dozen or more dates. Together, these dates are referred to as Y2K for purposes of this enforcement policy.

**Emphasis on Testing**

The public expects compliance with the nation's environmental laws, and the regulated community must take all steps necessary to anticipate and resolve

potential environmental compliance problems that may result from Y2K-related equipment problems by the dates in question (e.g., 9/9/99 and 1/1/00). In an effort to ensure timely compliance, EPA has adopted this enforcement policy to encourage any necessary testing of computer systems and their related environmental components (e.g. monitoring and pollution control devices) well in advance of these dates. Under this policy, EPA reiterates its commitment to firm yet fair enforcement of environmental requirements regardless of any potential Y2K-related problems. At the same time, this policy recognizes that regulated facilities can benefit from having an additional measure of predictability concerning how EPA intends to react if such testing results in environmental violations under any of the regulatory enforcement statutes that EPA implements.

**Relationship to Y2K Dates**

Although the focus of this policy is on testing-related violations that may occur prior to January 1, 2000, EPA notes that with respect to violations occurring after January 1, 2000, the Agency's longstanding enforcement response and penalty policies will continue to recognize a facility's good faith efforts and other potentially mitigating factors in determining an appropriate enforcement response. In that regard, facilities that test in accordance with the terms of this policy are likely to be in a more favorable position than facilities that do not, in the event that, despite a facility's best efforts at testing, the facility cannot correct all Y2K-related deficiencies in a timely manner.

**Use of Existing Testing Procedures**

Under EPA's Y2K enforcement policy, regulated facilities who wish to test in advance of the Y2K dates are encouraged first to utilize any existing regulatory or permit procedures that are applicable and that can provide a timely and effective process for testing. For example, the Resource Conservation and Recovery Act (RCRA) regulations provide for trial burn testing of hazardous waste (40 CFR 266.102), research, development, and demonstration permits (§ 270.65), and land treatment demonstrations (§ 270.63). To the extent that existing procedures under any statutory program are appropriate, their use will help to ensure that the federal, state, and/or local agencies and programs that already are best situated to oversee facility testing can remain involved in that process. This enforcement policy does not modify, revoke, or otherwise affect

any existing federal, state, or local permit, regulatory, or other (e.g., consent agreement) obligations, including but not limited to any public notice and comment requirements.

**Criteria Justifying Application of This Policy**

If no existing procedures are applicable, or if none are appropriate given the need to expedite testing, this Y2K enforcement policy states that EPA expects to exercise its discretion to waive 100% of the civil penalties that might otherwise apply and to recommend against criminal prosecution for violations resulting from specific tests, where the facility can meet its burden of demonstrating to EPA that it has satisfied all of the nine criteria below. (Because this policy anticipates immediate correction of violations (see # 5 below), any test-period noncompliance that qualifies for a 100% civil penalty waiver or recommendation against criminal prosecution will not create a significant economic benefit, since compliance costs will not have been avoided or delayed.)

(1) *Systematic Design of Testing Protocols.* Written testing protocols were designed in advance of the testing period, approved by the facility's responsible official, reflect a conscientious effort to evaluate the facility's Y2K-related environmental compliance status and not to circumvent environmental compliance, and were designed to prevent or limit violations that may result from such testing (e.g., through adoption or revision of appropriate contingency plans.)

(2) *Violations Caused By Testing.* The specific Y2K-related testing was the direct and proximate cause of the potential violations.

(3) *Testing Need, Timing and Length.* The specific testing that caused the potential violations was:

(a) Necessary to determine the effectiveness of specific Y2K-related modifications in ensuring environmental compliance;

(b) Part of a comprehensive testing program designed to correct all Y2K deficiencies at the facility;

(c) Conducted well in advance of the Y2K dates in question (i.e., normally at least 30 days in advance of the dates in question); and

(d) Conducted for the shortest possible period of time in order to determine the effectiveness of such modifications, ordinarily not to exceed a testing period of 24 hours in duration.

Where a facility, without making any modifications, tests existing equipment

in order to determine whether Y2K-related problems may affect its environmental compliance status, the specific testing was:

- (e) Necessary to determine the effectiveness of its existing operations in ensuring environmental compliance;
- (f) Part of a comprehensive testing program designed to correct all Y2K-related deficiencies at the facility;
- (g) Conducted well in advance of the Y2K dates in question (i.e., normally at least 30 days in advance of the dates in question); and
- (h) Conducted for the shortest possible period of time in order to ascertain the effectiveness of its existing operations in ensuring environmental compliance, ordinarily not to exceed a testing period of 24 hours in duration.

(4) *Absence of Harm.* The violations that may have occurred during testing did not result in creation of a potentially imminent and substantial endangerment (as EPA defines such threats under its RCRA section 7003 policies), or serious actual harm. Notwithstanding any civil penalty waivers or recommendations against criminal prosecution that may be appropriate under this policy, EPA retains its authority to seek any injunctive relief that it deems necessary, regardless of the level of harm, potential harm, or lack thereof.

(5) *Immediate Correction.* All violations ceased as soon as possible, not later than at the end of the test or immediately thereafter (within 24 hours).

(6) *Expeditious Remediation.* The facility expeditiously remediated any releases or other adverse health or environmental consequences as soon as possible, in accordance with any timing or other considerations that EPA may have specified (in the event that the Agency is involved in the remedial process).

(7) *Reporting.* The facility has met in a timely fashion all legal requirements for reporting the violations (e.g.,

CERCLA section 103). Where the violations are not legally required to be reported, the facility nevertheless reported the violations to EPA as expeditiously as practicable under the circumstances (ordinarily no more than 30 days after when the violations occurred absent unusual circumstances justifying a longer period), but in all cases no later than February 1, 2000.

(8) *Retesting.* Any retesting conducted prior to the Y2K dates in question met all the criteria outlined in this policy and included modifications to earlier testing and/or operating conditions that are reasonably designed to achieve full compliance.

(9) *Cooperation.* The facility provides any information requested by EPA as necessary to determine whether a 100% penalty waiver or recommendation against criminal prosecution is appropriate, consistent with the facility's legitimate legal rights and privileges.

**Other Potentially Relevant Enforcement Policies**

Other existing EPA self-policing and compliance assistance policies may continue to be utilized where they are not inconsistent with this policy. For example, EPA's Audit Policy (formally entitled, "Incentives for Self-Policing: Discovery, Correction and Prevention of Violations," 60 FR 66706 (Dec. 22, 1995)) and Small Business Policy (formally entitled, "Policy on Compliance Incentives for Small Business," 61 FR 27984 (June 3, 1996)) potentially could be applied to any violations that result from Y2K-related equipment problems that occur during and/or after the testing period described in this policy. In addition, EPA's criminal enforcement policies guiding both the exercise of investigative discretion (formally entitled, "The Exercise of Investigative Discretion," Jan. 12, 1994) and implementation of

EPA's Audit Policy (formally entitled, "Implementation of the Environmental Protection Agency's Self-Policing Policy for Disclosures Involving Potential Criminal Violations," Oct. 1, 1997) may be relevant in certain cases during and/or after the testing period described in this policy.

**Public Disclosure of Y2K-Related Testing Violations**

Similar to EPA's January 1997 memorandum concerning Confidentiality of Information Received Under Agency's Self-Disclosure Policy, EPA will make publicly available any disclosures under this Y2K enforcement policy, consistent with EPA's confidential business information (CBI) provisions found at 40 CFR part 2, but only after these matters are formally resolved.

**Cooperation With States, Territories, and Tribal Governments**

EPA encourages States, territories, and tribal governments to adopt this or a similar approach for addressing violations of environmental programs that they implement and enforce. EPA will coordinate closely with such governments concerning Y2K-related testing violations.

**Disclaimer**

This enforcement policy does not constitute final Agency action. It does not create any rights, duties, obligations, or defenses, implied or otherwise, in any persons or entities. It sets forth factors that EPA intends to use in the exercise of its enforcement discretion, and it is not intended for use in pleading, at hearing, at trial, or in any adjudicatory context.

**Specific Compliance Concerns**

Individual facility-specific concerns may be directed to the EPA regional offices listed below:

Region	States	Contact & phone No.	FAX No.
Region I	CT, ME, MA, NH, RI, VT	Director, Office of Environmental Stewardship 617-565-3800.	617-565-1141
Region II	NJ, NY, PR, VI	Director, Division of Enforcement and Compliance Assistance 212-637-4000.	212-637-4035
Region III	DE, DC, MD, PA, VA, WV	Director, Office of Enforcement, Compliance & Environmental Justice 215-814-2627.	215-814-2905
Region IV	AL, FL, GA, KY, NC, MS, SC, TN	Regional Counsel, 404-562-9655.	404-562-9663
Region V	IL, IN, MI, MN, OH, WI	Regional Counsel, 312-886-2944	312-886-0747
Region VI	AR, LA, NM, OK, TX	Regional Counsel, 214-665-2125	214-665-2182
Region VII	IA, KS, MO, NE	Regional Counsel, 913-551-7010	913-551-7925
Region VIII	CO, MT, ND, SD, UT, WY	Director, Legal Enforcement Program, Office of Enforcement, Compliance, and Environmental Justice, 303-312-6890.	303-312-6953
Region IX	AZ, CA, HI, NV, AS, GU	Regional Counsel, 415-744-1365	415-744-1041
Region X	AK, ID, OR, WA	Regional Counsel, 206-553-1073	206-553-0163

Dated: February 27, 1999.

**Sylvia Lowrance,**

*Acting Assistant Administrator for  
Enforcement and Compliance Assurance.*

[FR Doc. 99-5958 Filed 3-9-99; 8:45 am]

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## ENVIRONMENTAL PROTECTION AGENCY

[PB-402404-VA; FRL-6063-5]

### Lead-Based Paint Activities in Target Housing and Child-Occupied Facilities; Authorization of the Commonwealth of Virginia's Lead-Based Paint Activities Program

**AGENCY:** Environmental Protection  
Agency (EPA).

**ACTION:** Notice; final approval.

**SUMMARY:** On December 19, 1997, the Commonwealth of Virginia submitted an application for EPA approval to administer and enforce training and certification requirements, training program accreditation requirements, and work practice standards for lead-based paint activities in target housing and child-occupied facilities under section 404 of the Toxic Substances Control Act (TSCA). Today's notice announces the approval of the Commonwealth of Virginia's application, and the authorization of the Department of Professional and Occupation Regulation's lead-based paint program to apply in the Commonwealth of Virginia effective March 10, 1999, in lieu of the corresponding Federal program under section 402 of TSCA.

**DATES:** Lead-based paint activities program authorization was granted to the Commonwealth of Virginia effective on March 10, 1999.

**FOR FURTHER INFORMATION CONTACT:** Enid A. Gerena (3WC33), Waste and Chemicals Management Division, Environmental Protection Agency, Region III, 1650 Arch St., Philadelphia, PA 19103-2029, telephone: (215) 814-2067, e-mail address: gerena.enid@epa.gov.

**SUPPLEMENTARY INFORMATION:**

#### I. Background

Pursuant to Title IV of TSCA, Lead Exposure Reduction, 15 U.S.C. 2681-2692, and regulations promulgated thereunder, States and Tribes that choose to apply for lead-based paint activities program authorization must submit a complete application to the appropriate Regional EPA office for review. Complete, final applications are subject to a public comment period, and

must be approved or disapproved by EPA within 180 days of receipt. To receive EPA approval, a State or Tribe must demonstrate that its program is at least as protective of human health and the environment as the Federal program and provides adequate enforcement (section 404(b) of TSCA). Included in Virginia's application is a program certification signed by Governor James S. Gilmore, III certifying that the Commonwealth of Virginia lead-based paint activities program: (1) Is at least as protective of human health and the environment as the corresponding Federal program; and (2) provides adequate enforcement. The inclusion of this certification requires that the program be authorized by EPA until such a time as the Administrator disapproves the program application or withdraws the program authorization.

Notice of Virginia's application, a solicitation for public comment regarding the application, and background information supporting the application was published in the **Federal Register** of April 29, 1998 (63 FR 23464) (FRL-5781-6).

As determined by EPA's review and assessment, Virginia's application successfully demonstrated that the State's lead-based paint activities program achieves the protectiveness and enforcement criteria, as required for Federal authorization. Furthermore, no public comments were received regarding any aspect of Virginia's application.

#### II. Federal Overfiling

TSCA section 404(b), makes it unlawful for any person to violate, or fail or refuse to comply with, any requirement of an approved State or Tribal program. Therefore, EPA reserves the right to exercise its enforcement authority under TSCA against a violation of, or a failure or refusal to comply with, any requirement of an authorized State or Tribal program.

#### III. Withdrawal of Authorization

Pursuant to TSCA section 404(c), the Administrator may withdraw a State or Tribal lead-based paint activities program authorization, after notice and opportunity for corrective action, if the program is not being administered or enforced in compliance with standards, regulations, and other requirements established under the authorization. The procedures EPA will follow for the withdrawal of an authorization are found at 40 CFR 745.324(i).

#### IV. Regulatory Assessment Requirements

##### A. Certain Acts and Executive Orders

EPA's actions on State or Tribal lead-based paint activities program applications are informal adjudications, not rules. Therefore, the requirements of the Regulatory Flexibility Act (RFA, 5 U.S.C. 601 *et seq.*), the Congressional Review Act (5 U.S.C. 801 *et seq.*), Executive Order 12866 ("Regulatory Planning and Review," 58 FR 51735, October 4, 1993), and Executive Order 13045 ("Protection of Children from Environmental Health Risks and Safety Risks," 62 FR 1985, April 23, 1997), do not apply to this action. This action does not contain any Federal mandates, and therefore is not subject to the requirements of the Unfunded Mandates Reform Act (2 U.S.C. 1531-1538). In addition, this action does not contain any information collection requirements and therefore does not require review or approval by the Office of Management and Budget (OMB) under the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*).

##### B. Executive Order 12875

Under Executive Order 12875, entitled "Enhancing Intergovernmental Partnerships" (58 FR 58093, October 28, 1993), EPA may not issue a regulation that is not required by statute and that creates a mandate upon a State, local, or Tribal government, unless the Federal government provides the funds necessary to pay the direct compliance costs incurred by those governments. If the mandate is unfunded, EPA must provide to OMB a description of the extent of EPA's prior consultation with representatives of affected State, local, and Tribal governments, the nature of their concerns, copies of any written communications from the governments, and a statement supporting the need to issue the regulation. In addition, Executive Order 12875 requires EPA to develop an effective process permitting elected officials and other representatives of State, local, and Tribal governments "to provide meaningful and timely input in the development of regulatory proposals containing significant unfunded mandates." Today's action does not create an unfunded Federal mandate on State, local, or Tribal governments. This action does not impose any enforceable duties on these entities. Accordingly, the requirements of section 1(a) of Executive Order 12875 do not apply to this action.

##### C. Executive Order 13084

Under Executive Order 13084, entitled "Consultation and Coordination