developed subsequently, often may prove helpful to an investigation.

(8) 5 U.S.C. 552a(e)(2) requires an agency to collect information to the greatest extent practicable directly from the subject individual when the information may result in adverse determinations about an individual's rights, benefits, and privileges under federal programs. The application of this provision to the SAR System would impair FinCEN's ability to collect, analyze and disseminate to System Users investigative or enforcement information. The SAR System is designed to house information about known or suspected criminal activities or suspicious transactions that has been collected and reported by financial institutions, or their examiners or other enforcement or supervisory officials. It is not feasible to rely upon the subject of an investigation to supply information. An attempt to obtain information from the subject of any investigation would alert that individual to the existence of an investigation, providing an opportunity to conceal criminal activity and avoid apprehension. Further, with respect to the initial SAR, 31 U.S.C. 5318(g)(2) specifically prohibits financial institutions making such reports from notifying any participant in the transaction that a report has been made.

(9) 5 U.S.C. 552a(e)(3) requires an agency to inform each individual whom it asks to supply information, on the form that it uses to collect the information or on a separate form that the individual can retain, the agency's authority for soliciting the information; whether disclosure of information is voluntary or mandatory; the principal purposes for which the agency will use the information; the routine uses that may be made of the information; and the effects on the individual of not providing all or part of the information. The application of these provisions to the SAR System would compromise the ability of the component agencies of the SAR System to use the information effectively for purposes of law enforcement.

(10) 5 U.S.C. 552a(e)(5) requires an agency to maintain all records it uses in making any determination about any individual with such accuracy, relevance, timeliness, and completeness as is reasonably necessary to assure fairness to the individual in the determination. Application of this provision to the SAR System would hinder the collection and dissemination of information. Because Suspicious Activity Reports are filed by financial institutions with respect to known or suspected violations of law or

suspicious activities, it is not possible at the time of collection for the agencies that use the SAR System to determine that the information in such records is accurate, relevant, timely and complete.

(11) 5 U.S.C. 552a(e)(8) requires an agency to make reasonable efforts to serve notice on an individual when the agency makes any record on the individual available to any person under compulsory legal process, when such process becomes a matter of public record. Application of these requirements to the SAR System would prematurely reveal the existence of an ongoing investigation to the subject of investigation where there is need to keep the existence of the investigation secret. It would render ineffective 31 U.S.C. 5318(g)(2), which prohibits financial institutions and its officers, employees and agents from disclosing to any person involved in a transaction that a SAR has been filed.

(12) 5 U.S.C. 552a(g) provides an individual with civil remedies when an agency wrongfully refuses to amend a record or to review a request for amendment, when an agency wrongfully refuses to grant access to a record, when any determination relating to an individual is based on records that are not accurate, relevant, timely and complete, and when an agency fails to comply with any other provision of 5 U.S.C. 552a so as to adversely affect the individual. The SAR System should be exempted from this provision to the extent that the civil remedies relate to the provisions of 5 U.S.C. 552a from which paragraphs (k)(1) through (11) of this section exempt the SAR System. There should be no civil remedies for failure to comply with provisions from which this system of records is exempted. Exemption from this provision will also protect FinCEN from baseless civil court actions that might hamper its ability to collate, analyze and disseminate data.

Dated: February 3, 1997.

#### Alex Rodriguez,

Deputy Assistant Secretary (Administration). [FR Doc. 97–7560 Filed 3–25–97; 8:45 am] BILLING CODE: 4820–03–F

#### **DEPARTMENT OF TRANSPORTATION**

**Coast Guard** 

33 CFR Part 100 [CGD11-97-004]

Special Local Regulation; Laughlin Aquamoto Sports Challenge and Expo

AGENCY: Coast Guard, DOT.

**ACTION:** Notice of proposed rulemaking.

SUMMARY: The Coast Guard proposes to amend the table of events in 33 CFR 100.1102 by adding the Laughlin Aquamoto Sports Challenge and Expobeing conducted in the waters of the Colorado River from Davis Dam south to Harrah's Hotel and Casino on the following dates: annually, a four-day weekend event in May or June. These regulations are necessary to provide for the safety of life, property, and navigation on the navigable waters of the United States during scheduled events.

**DATES:** Comments should be received on or before May 12, 1997.

ADDRESSES: Comments should be mailed to Lieutenant Mike A. Arguelles, U.S. Coast Guard Marine Safety Office, 2716 North Harbor Drive, San Diego, California 92101, or may be delivered to the same address between 8 a.m. and 3 p.m. Monday through Friday, except federal holidays. The telephone number is (619) 683–6484. The Captain of the Port maintains the public docket for this rulemaking. Comments will become part of this docket and will be available for inspection or copying at Coast Guard Marine Safety Office, 2716 North Harbor Drive, San Diego.

FOR FURTHER INFORMATION CONTACT: Lieutenant Mike A. Arguelles, Coast Guard Marine Safety Office, San Diego; telephone number (619) 683–6484.

#### SUPPLEMENTARY INFORMATION:

## **Request for Comments**

The Coast Guard encourages interested persons to participate in this rulemaking by submitting written data, views, or comments. Persons submitting comments should include their name and address, identify this rulemaking (CGD11-97-004) and the specific section of this proposal to which each comment applies, and give the reason for each comment. The Coast Guard requests that all comments and attachments be submitted in an unbound format suitable for copying and electronic filing. If not practical, a second copy of any bound materials is requested. Persons wanting acknowledgment of receipt of comments should enclose a stamped, selfaddressed postcard or envelope.

A public comment period of only 45 days is necessary in order to permit publication of a final rule at least 30 days prior to commencement of the effective period, yet still allow opportunity for submission and consideration of comments from the public.

The Coast Guard will consider all comments received during the comment period. It may change this proposal in view of the comments. The Coast Guard plans no public hearing. Persons may request a public hearing by writing to the project officer at the address under ADDRESSES. If it determines that the opportunity for oral presentation will aid this rulemaking, the Coast Guard will hold a public hearing at a time and place announced by a later notice in the Federal Register.

## **Background and Purpose**

The Aquamoto Sports Challenge and Expo will consist of various styles of watercraft racing. The races will take place, annually, over a four-day weekend in May or June. These regulations are necessary to provide for the safety of life, property, and navigation on the navigable waters of the United States during scheduled events.

## **Discussion of Regulation**

The race zone encompasses the Colorado River from the Davis Dam south to Harrah's Hotel and Casino. The race courses will be marked by vessels with signs, and both north and south boundaries of the race zone will have major signs to alert non-participants using the river. On various days and times during the event, the race zone will be in use by vessels competing in the Aquamoto Challenge. During these times the Colorado River from Davis Dam south to Harrah's Hotel and Casino will be closed to all traffic with the exception of emergency vessels. No vessels other than participants or official patrol vessels will be allowed to enter this zone unless specifically

cleared by or through an official patrol vessel. Once the zone is established, authorization to remain within the zone is subject to termination at any time. The Patrol Commander may impose other restrictions within the zone if circumstances dictate. Restrictions will be tailored to impose the least impact on maritime interests yet provide the level of security deemed necessary to safely conduct the Aquamoto and Expo.

## **Regulatory Evaluation**

This proposal is not a significant regulatory action under section 3(f) of Executive Order 12866 and does not require assessment of potential cost and benefits under section 6(a)(3) of that order. It has been exempted from review by the Office of Management and Budget under that Order. It is not significant under the regulatory policies and procedures of the Department of Transportation (DOT) (44 FR 11040) February 26, 1979). The Coast Guard expects the economic impact of this regulation to be so minimal that a full Regulatory Evaluation under paragraph 10(e) of the regulatory policies and procedures of the Department of Transportation is unnecessary.

#### **Small Entities**

Under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.), the Coast Guard must consider whether this rule will have a significant economic impact on a substantial number of small entities. "Small entities" may include small businesses and not-for-profit organizations that are not dominant in their fields and (2) governmental jurisdictions with populations less than 50,000. Because it expects the impact of this proposal to be so minimal, the Coast Guard certifies under section 605(b) of the Regulatory Flexibility Act (5 U.S.C. 601 et seq.) that this proposal, if adopted, will not have a substantial impact on a significant number of small entities.

## **Collection of Information**

This proposal contains no collection of information requirements under the

Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*).

#### **Federalism**

The Coast Guard has analyzed this regulation under the principles and criteria in Executive Order 12612 and has determined that this rule does not have sufficient federalism implications to warrant the preparation of a Federalism Assessment.

#### **Environmental Assessment**

The Coast Guard considered the environmental impact of this regulation and concluded that under paragraph 2.B.2 of Commandant Instruction M16475.1B as revised in 59 CFR 38654, July 29 1994 and 61 FR 13563, March 27, 1996, it will have no significant environmental impact and it is categorically excluded from further environmental documentation. A Categorical Exclusion Determination and Environmental Analysis checklist will be available for inspection and copying in the docket to be maintained at the address listed in ADDRESSES.

#### List of Subjects in 33 CFR Part 100

Regattas, Marine parades.

## **Proposed Regulation**

For the reasons set out in the preamble the Coast Guard proposes to amend Part 100, Title 33, Code of Federal Regulations, as follows:

## PART 100—[AMENDED]

1. The authority citation for Part 100 continues to read as follows:

Authority: 33 U.S.C. 1233; 49 CFR 1.46.

2. In § 100.1102, Table 1 is amended by adding an entry for the Laughlin Aquamoto Sports Challenge and Expo immediately following the entry for the Laughlin Classic to read as follows:

§ 100.1102 Marine Events on the Colorado River, between Davis Dam (Bullhead City, Arizona) and Headgate Dam (Parker, Arizona).

\* \* \* \* \*

TABLE 1

Laughlin Aquamoto Sports Challenge and Expo.

Sponsor: Baja Promotions.

Dates: Four-day weekend event in May or June.

Where: That portion of Colorado river near Laughlin, Nevada, from Davis Dam to Harrah's Hotel and Casino.

Dated: March 17, 1997.

#### J.M. MacDonald,

Captain, U.S. Coast Guard, Commander, Coast Guard Pacific Area, Acting. [FR Doc. 97–7620 Filed 3–25–97; 8:45 am] BILLING CODE 4910–14–M

# ENVIRONMENTAL PROTECTION AGENCY

## 40 CFR Part 52

[TN-165-01-9633b; FRL-5709-9]

Approval and Promulgation of Air Quality Implementation Plans; Tennessee; Approval of Revisions to Knox County Regulations for Violations and General Requirements

**AGENCY:** Environmental Protection

Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The EPA proposes to approve the revisions to the Knoxville/Knox County portion of the Tennessee State Implementation Plan (SIP) submitted by the State of Tennessee for the purpose of revising the current regulations for the permit requirements, definitions, and administrative requirements. In the final rules section of this Federal **Register**, the EPA is approving the State's SIP revision as a direct final rule without prior proposal because the Agency views this as a noncontroversial revision amendment and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no adverse comments are received in response to this proposed rule, no further activity is contemplated in relation to this proposed rule. If EPA receives adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. The EPA will not institute a second comment period on this document. Any parties interested in commenting on this document should do so at this time. **DATES:** To be considered, comments must be received by April 25, 1997. **ADDRESSES:** Written comments on this action should be addressed to Karen C. Borel, at the Environmental Protection Agency, Region 4 Air Planning Branch, 100 Alabama Street, SW, Atlanta, Georgia 30303. Copies of documents relative to this action are available for public inspection during normal business hours at the following locations. The interested persons wanting to examine these documents

should make an appointment with the appropriate office at least 24 hours before the visiting day. Reference file TN165–01–9633. The Region 4 office may have additional background documents not available at the other locations.

Air and Radiation Docket and Information Center (Air Docket 6102), U.S. Environmental Protection Agency, 401 M Street, SW, Washington, DC 20460.

Environmental Protection Agency, Region 4 Air Planning Branch, 100 Alabama Street, SW, Atlanta, Georgia 30303. [contact Karen Borel, 404/562– 9029].

Tennessee Department of Environment and Conservation, Division of Air Pollution Control, 9th Floor L & C Annex, 401 Church Street, Nashville, Tennessee 37243–1531.

Knox County Department of Air Pollution Control, City-County Building, Suite 339, 400 West Main Street, Knoxville, Tennessee, 37902.

## FOR FURTHER INFORMATION CONTACT: Karon C. Borol at (404)

Karen C. Borel at (404) 562–9029.

**SUPPLEMENTARY INFORMATION:** For additional information see the direct final rule which is published in the rules section of this **Federal Register**.

Dated: January 15, 1997.

## A. Stanley Meiburg

Acting Regional Administrator [FR Doc. 97–7720 Filed 3–25–97; 8:45 am] BILLING CODE 6560–50–P

## 40 CFR Part 52

[CT27-1-7200b; A-1-FRL-5667-3]

Clean Air Act Approval and Promulgation of State Implementation Plans; Connecticut: PM10 Prevention of Significant Deterioration Increments; and Approval of a Second 1-Year Extension of PM10 Attainment Date for New Haven

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

SUMMARY: EPA is proposing full approval of a State Implementation Plan (SIP) revision submitted by the State of Connecticut, which replaces the total suspended particulate (TSP) prevention of significant (PSD) increments with increments for PM10 (particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers). EPA is also proposing full approval of Connecticut's request for a second 1-

year extension of the attainment date for the New Haven PM10 nonattainment area, based on monitored air quality data for the national ambient air quality standard for PM10 during the years 1993-95. These actions are being taken under the Clean Air Act. In the Final Rules Section of this Federal Register, EPA is approving the Connecticut's SIP revision and extension request as a direct final rule without prior proposal because the Agency views this as a noncontroversial revision and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no adverse comments are received in response to that direct final rule, no further activity is contemplated in relation to this proposed rule. If EPA does receive adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. EPA will not institute a second comment period on this proposal. Any parties interested in commenting on this proposal should do so at this time.

**DATES:** Comments must be received on or before April 25, 1997.

ADDRESSES: Comments may be mailed to Susan Studlien, Deputy Director, Office of Ecosystem Protection, EPA-Region 1, JFK Federal Bldg (CAA), Boston, MA 02203. Copies of Connecticut's submittal and EPA's technical support document are available for public inspection by appointment during normal business hours at the following locations: Office of Ecosystem Protection, EPA—Region 1, One Congress Street, 11th floor, Boston, MA 02203; Bureau of Air Management, Department of Environmental Protection, State Office Building, 79 Elm Street, Hartford, CT 06106; and Air and Radiation Docket and Information Center, 401 M Street, SW, Washington, DC 20460.

FOR FURTHER INFORMATION CONTACT: Jeff Butensky at (617) 565–3583 or butensky.jeff@epamail.epa.gov.

**SUPPLEMENTARY INFORMATION:** For additional information, see the direct final rule which is located in the Rules Section of this **Federal Register**.

**AUTHORITY:** 42 U.S.C. 7401–7671q. Dated: December 9, 1996.

## John P. DeVillars,

Regional Administrator, EPA—Region 1. [FR Doc. 97–7691 Filed 3–25–97; 8:45 am] BILLING CODE 6560–50–P