

specific unsafe conditions, they appear to impose costs that would not otherwise be borne by operators. However, because of the general obligation of operators to maintain aircraft in an airworthy condition, this appearance is deceptive. Attributing those costs solely to the issuance of this AD is unrealistic because, in the interest of maintaining safe aircraft, prudent operators would accomplish the required actions even if they were not required to do so by the AD.

A full cost-benefit analysis has not been accomplished for this proposed AD. As a matter of law, in order to be airworthy, an aircraft must conform to its type design and be in a condition for safe operation. The type design is approved only after the FAA makes a determination that it complies with all applicable airworthiness requirements. In adopting and maintaining those requirements, the FAA has already made the determination that they establish a level of safety that is cost-beneficial. When the FAA, as in this proposed AD, makes a finding of an unsafe condition, this means that the original cost-beneficial level of safety is no longer being achieved and that the proposed actions are necessary to restore that level of safety. Because this level of safety has already been determined to be cost-beneficial, a full cost-benefit analysis for this proposed AD would be redundant and unnecessary.

Regulatory Impact

The regulations proposed herein would not have substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, in accordance with Executive Order 12612, it is determined that this proposal would not have sufficient federalism implications to warrant the preparation of a Federalism Assessment.

For the reasons discussed above, I certify that this proposed regulation (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under the DOT Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) if promulgated, will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A copy of the draft regulatory evaluation prepared for this action is contained in the Rules Docket. A copy of it may be obtained by contacting the Rules Docket at the

location provided under the caption "ADDRESSES."

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

The Proposed Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration proposes to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

Boeing: Docket 96-NM-152-AD.

Applicability: All Model 737-100 and -200 series airplanes, certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been otherwise modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (d) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent failure of the wheel flanges, which could result in failure of the hydraulics systems, jammed flight controls, loss of electrical power, or other combinations of failures; and consequent reduced controllability of the airplane, accomplish the following:

(a) For airplanes equipped with a Bendix main wheel assembly having part number (P/N) 2601571-1, serial number (S/N) B-5999 or lower: Within 180 days after the effective date of this AD, accomplish the actions specified in paragraphs (a)(1) and (a)(2) of this AD, in accordance with Bendix Service Information Letter (SIL) 392, Revision 1, dated November 15, 1979.

(1) Remove any outboard wheel half having S/N H-999 or lower, and replace it with an outboard wheel half having P/N 2607047; and

(2) Remove any inboard wheel half having S/N H-1799 or lower, and replace it with a wheel half having P/N 2607046.

(b) For airplanes equipped with a Bendix main wheel assembly having P/N 2601571, S/N B0001 through B5999 inclusive, accomplish the following:

(1) Within 180 days after the effective date of this AD, and thereafter at each tire change, accomplish the actions specified in paragraphs (b)(1)(i), (b)(1)(ii), and (b)(1)(iii) of this AD, in accordance with the Accomplishment Instructions of Allied Signal Service Bulletin No. 737-32-026, dated April 26, 1988, including Attachments 1 and 2.

(i) Clean any outboard wheel half having P/N 2601454, S/N H0001 through H1049 inclusive, and any inboard wheel half having P/N 2601567, S/N H0001 through H1799 inclusive; and

(ii) Inspect the wheel halves for corrosion or missing paint in large areas, strip or remove any paint, and remove any corrosion; and

(iii) Perform an eddy current inspection to detect cracks.

(2) If any cracking is found during the inspections required by this paragraph, prior to further flight, repair or replace the wheel halves with serviceable wheel halves in accordance with procedures specified in the Component Maintenance Manual.

(c) As of the effective date of this AD, no person shall install an outboard wheel half having S/N H-999 or lower, or an inboard wheel half having S/N H-1799 or lower, on a main wheel assembly having P/N 2601571, S/N B0001 through B5999 inclusive, on any airplane.

(d) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Seattle Aircraft Certification Office (ACO), FAA, Transport Airplane Directorate. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Seattle ACO.

Note 2: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Seattle ACO.

(e) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Issued in Renton, Washington, on August 21, 1996.

Ronald T. Wojnar,
Manager, Transport Airplane Directorate,
Aircraft Certification Service.

[FR Doc. 96-21884 Filed 8-23-96; 9:03 am]

BILLING CODE 4910-13-U

14 CFR Part 39

[Docket No. 96-NM-153-AD]

RIN 2120-AA64

Airworthiness Directives; Boeing Model 737 Series Airplanes

AGENCY: Federal Aviation Administration, DOT.

ACTION: Notice of proposed rulemaking (NPRM).

SUMMARY: This document proposes the adoption of a new airworthiness directive (AD) that is applicable to certain Boeing Model 737 series airplanes. This proposal would require modification of the aileron center spring and trim mechanism. This proposal is prompted by a review of the design of the flight control systems on Model 737 series airplanes. The actions specified by the proposed AD are intended to prevent jamming of the aileron control system during flight due to fracturing of the springs in the aileron centering units; this condition, if not corrected, could result in reduced lateral control of the airplane.

DATES: Comments must be received by October 24, 1996.

ADDRESSES: Submit comments in triplicate to the Federal Aviation Administration (FAA), Transport Airplane Directorate, ANM-103, Attention: Rules Docket No. 96-NM-153-AD, 1601 Lind Avenue, SW., Renton, Washington 98055-4056. Comments may be inspected at this location between 9:00 a.m. and 3:00 p.m., Monday through Friday, except Federal holidays.

The service information referenced in the proposed rule may be obtained from Boeing Commercial Airplane Group, P.O. Box 3707, Seattle, Washington 98124-2207. This information may be examined at the FAA, Transport Airplane Directorate, 1601 Lind Avenue, SW., Renton, Washington.

FOR FURTHER INFORMATION CONTACT: Don Kurle, Senior Engineer, Systems and Equipment Branch, ANM-130S, FAA, Seattle Aircraft Certification Office, 1601 Lind Avenue, SW., Renton, Washington; telephone (206) 227-2798; fax (206) 227-1181.

SUPPLEMENTARY INFORMATION:

Comments Invited

Interested persons are invited to participate in the making of the proposed rule by submitting such written data, views, or arguments as they may desire. Communications shall identify the Rules Docket number and be submitted in triplicate to the address specified above. All communications received on or before the closing date for comments, specified above, will be considered before taking action on the proposed rule. The proposals contained in this notice may be changed in light of the comments received.

Comments are specifically invited on the overall regulatory, economic, environmental, and energy aspects of the proposed rule. All comments submitted will be available, both before and after the closing date for comments, in the Rules Docket for examination by

interested persons. A report summarizing each FAA-public contact concerned with the substance of this proposal will be filed in the Rules Docket.

Commenters wishing the FAA to acknowledge receipt of their comments submitted in response to this notice must submit a self-addressed, stamped postcard on which the following statement is made: "Comments to Docket Number 96-NM-153-AD." The postcard will be date stamped and returned to the commenter.

Availability of NPRMs

Any person may obtain a copy of this NPRM by submitting a request to the FAA, Transport Airplane Directorate, ANM-103, Attention: Rules Docket No. 96-NM-153-AD, 1601 Lind Avenue, SW., Renton, Washington 98055-4056.

Discussion

In October 1994, the FAA organized a team to conduct a Critical Design Review (CDR) of the flight control systems installed on Boeing Model 737 series airplanes in an effort to confirm the continued operational safety of these airplanes. The formation of the CDR team was prompted by questions that arose following an accident involving a Model 737-200 series airplane that occurred near Colorado Springs, Colorado, and one involving a Model 737-300 series airplane that occurred near Pittsburgh, Pennsylvania. The CDR team's analysis of the flight control systems was performed independent of the investigations of these accidents, which are conducted by the National Transportation Safety Board (NTSB). The cause of the accidents has not yet been determined.

The CDR team was composed of representatives from the FAA, the NTSB, other U.S. government organizations, and foreign airworthiness authorities. The team reviewed the service history and the design of the flight control systems of Model 737 series airplanes. The team completed its review in May 1995. The recommendations of the team include various changes to the design of the flight control systems of these airplanes, as well as correction of certain design deficiencies. This proposed AD is one of nine rulemaking actions being issued by the FAA to address the recommendations of the CDR team.

Reports Received by FAA

The FAA received numerous reports indicating that fractured springs were found in the aileron centering units on Model 737 series airplanes. The cause of the fracturing has been attributed to fatigue cracking. A fractured spring can

result in degraded aileron feel at the control wheel. Two of these reports indicated that a fractured spring became lodged in a centering cam weight reduction hole when the control wheel was turned beyond 40 degrees. This condition, if not corrected, could result in jamming of the aileron control system; jamming of the aileron control system during flight could result in reduced lateral control of the airplane.

Explanation of Relevant Service Information

The FAA has reviewed and approved Boeing Service Bulletin 737-27-1155, dated October 26, 1989; as revised by Notices of Status Change No. 737-27-1155NSC1, dated January 25, 1990, No. 737-27-1155NSC2, dated February 15, 1990, and No. 737-27-1155NSC3, dated May 17, 1990; which describe procedures for modification of the aileron center spring and trim mechanism. The modification involves the following:

- for Groups 1 and 2 airplanes, replacing the aileron centering springs with improved springs that are corrosion resistant and more durable;
- for Groups 1 and 2 airplanes, plugging a weight reduction hole in the feel cam to prevent foreign materials from lodging in the mechanism; and
- for Group 1 airplanes only, replacing the eyebolts of the centering spring attachment with new eyebolts that have extended arms to prevent a fractured centering spring from lodging in or behind the feel cam.

Accomplishment of these actions will improve the reliability of the aileron centering spring and trim mechanism.

Explanation of Requirements of Proposed Rule

Since an unsafe condition has been identified that is likely to exist or develop on other products of this same type design, the proposed AD would require modification of the aileron center spring and trim mechanism. The actions would be required to be accomplished in accordance with the service bulletin and Notice of Status Change described previously.

Explanation of Proposed Compliance Time

In developing an appropriate compliance time for the proposed modification, the FAA's intent is that it be performed during a regularly scheduled maintenance visit for the majority of the affected fleet, when the airplanes would be located at a base where special equipment and trained personnel would be readily available, if necessary. In addition, the FAA

considered the availability of necessary parts. The FAA finds that 18 months corresponds closely to the interval representative of most of the affected operators' normal maintenance schedules. The FAA considers that this interval will provide an acceptable level of safety.

Cost Impact

There are approximately 1,631 Model 737 series airplanes of the affected design in the worldwide fleet. The FAA estimates that 830 airplanes of U.S. registry would be affected by this proposed AD.

The FAA estimates that 485 Group 1 airplanes would be affected by this proposed AD. For Group 1 airplanes, the FAA estimates that it would take approximately 2 work hours per airplane to accomplish the proposed actions, and that the average labor rate is \$60 per work hour. Required parts would cost approximately \$707 per airplane. Based on these figures, the cost impact of the proposed AD on U.S. operators of Group 1 airplanes is estimated to be \$401,095, or \$827 per airplane.

The FAA estimates that 345 Group 2 airplanes would be affected by this proposed AD. For Group 2 airplanes, the FAA estimates that it would take approximately 2 work hours per airplane to accomplish the proposed actions, and that the average labor rate is \$60 per work hour. Required parts would cost approximately \$224 per airplane. Based on these figures, the cost impact of the proposed AD on U.S. operators of Group 2 airplanes is estimated to be \$118,680, or \$344 per airplane.

The cost impact figures discussed above are based on assumptions that no operator has yet accomplished any of the proposed requirements of this AD action, and that no operator would accomplish those actions in the future if this AD were not adopted.

Regulatory Impact

The regulations proposed herein would not have substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government. Therefore, in accordance with Executive Order 12612, it is determined that this proposal would not have sufficient federalism implications to warrant the preparation of a Federalism Assessment.

For the reasons discussed above, I certify that this proposed regulation (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under the DOT

Regulatory Policies and Procedures (44 FR 11034, February 26, 1979); and (3) if promulgated, will not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act. A copy of the draft regulatory evaluation prepared for this action is contained in the Rules Docket. A copy of it may be obtained by contacting the Rules Docket at the location provided under the caption "ADDRESSES."

List of Subjects in 14 CFR Part 39

Air transportation, Aircraft, Aviation safety, Safety.

The Proposed Amendment

Accordingly, pursuant to the authority delegated to me by the Administrator, the Federal Aviation Administration proposes to amend part 39 of the Federal Aviation Regulations (14 CFR part 39) as follows:

PART 39—AIRWORTHINESS DIRECTIVES

1. The authority citation for part 39 continues to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701.

§ 39.13 [Amended]

2. Section 39.13 is amended by adding the following new airworthiness directive:

Boeing: Docket 96-NM-153-AD.

Applicability: Model 737 series airplanes; as listed in Boeing Service Bulletin 737-27-1155, dated October 26, 1989; as revised by Notices of Status Change No. 737-27-1155NSC1, dated January 25, 1990, No. 737-27-1155NSC2, dated February 15, 1990, and No. 737-27-1155NSC3, dated May 17, 1990; certificated in any category.

Note 1: This AD applies to each airplane identified in the preceding applicability provision, regardless of whether it has been otherwise modified, altered, or repaired in the area subject to the requirements of this AD. For airplanes that have been modified, altered, or repaired so that the performance of the requirements of this AD is affected, the owner/operator must request approval for an alternative method of compliance in accordance with paragraph (c) of this AD. The request should include an assessment of the effect of the modification, alteration, or repair on the unsafe condition addressed by this AD; and, if the unsafe condition has not been eliminated, the request should include specific proposed actions to address it.

Compliance: Required as indicated, unless accomplished previously.

To prevent jamming of the aileron control system during flight, which could result in reduced lateral control of the airplane, accomplish the following:

(a) Within 18 months after the effective date of this AD, accomplish the requirements of paragraphs (a)(1), (a)(2), and (a)(3) of this AD, as applicable, in accordance with Boeing

Service Bulletin 737-27-1155, dated October 26, 1989; as revised by Notice of Status Change No. 737-27-1155NSC1, dated January 25, 1990, and Notice of Status Change No. 737-27-1155NSC2, dated February 15, 1990, and Notice of Status Change No. 737-27-1155NSC3, dated May 17, 1990.

(1) For Groups 1 and 2 airplanes: Replace the aileron centering springs, part number (P/N) 69-39429-2, with improved springs, P/N 69-39429-3, in accordance with the service bulletin and Notices of Status Change.

(2) For Groups 1 and 2 airplanes: Install a two-piece plug, P/N 69-78072-1, in the weight reduction hole in the feel cam in accordance with the service bulletin and Notices of Status Change.

(3) For Group 1 airplanes: Replace the two eyebolts, P/N 69-39423-1, of the aileron centering spring attachment with new eyebolts, P/N 69-74646-1, in accordance with the service bulletin and Notices of Status Change.

(b) As of the effective date of this AD, no person shall install the items specified in paragraphs (b)(1) and (b)(2) of this AD on any airplane, as specified:

(1) For Groups 1 and 2 airplanes: Aileron centering springs having P/N 69-39429-2 shall not be installed.

(2) For Group 1 airplanes: Eyebolts, P/N 69-39423-1, of the aileron centering spring attachment shall not be installed.

(c) An alternative method of compliance or adjustment of the compliance time that provides an acceptable level of safety may be used if approved by the Manager, Seattle Aircraft Certification Office (ACO), FAA, Transport Airplane Directorate. Operators shall submit their requests through an appropriate FAA Principal Maintenance Inspector, who may add comments and then send it to the Manager, Seattle ACO.

Note 2: Information concerning the existence of approved alternative methods of compliance with this AD, if any, may be obtained from the Seattle ACO.

(d) Special flight permits may be issued in accordance with sections 21.197 and 21.199 of the Federal Aviation Regulations (14 CFR 21.197 and 21.199) to operate the airplane to a location where the requirements of this AD can be accomplished.

Issued in Renton, Washington, on August 21, 1996.

Ronald T. Wojnar,

Manager, Transport Airplane Directorate, Aircraft Certification Service.

[FR Doc. 96-21885 Filed 8-23-96; 9:03 am]

BILLING CODE 4910-13-U

SECURITIES AND EXCHANGE COMMISSION

17 CFR Parts 232 and 240

[Release No. 34-37595; File No. S7-21-96]
RIN 3235-AG99

Lost Securityholders

AGENCY: Securities and Exchange Commission.